

Message Text

PAGE 01 STATE 176049

11
ORIGIN PM-02

INFO OCT-01 EA-01 ISO-00 /004 R

66616
DRAFTED BY PM/ISO:JSCOTT
APPROVED BY PM/ISO:GCHURCHILL
EA/J:MR. BROWN (PHONE)
----- 079231
R 252027Z JUL 75
FM SECSTATE WASHDC
TO JCS

C O N F I D E N T I A L STATE 176049

FOLLOWING REPEAT TOKYO 10155 ACTION SECSTATE INFO COMUSJAPAN
YOKOTA JAPAN CG 5TH AF YOKOTA JAPAN CINCPAC 3RD ANDERSON AFB
GUAM CINCSAC OFFUTT AFB NE/CC DATED 25 JUL 75
QUOTE
C O N F I D E N T I A L TOKYO 10155

E.O. 11652: GDS
TAGS: MARR, JA
SUBJECT: SAFE HAVEN USE OF KADENA AND YOKOTA AB'S FOR B-52'S

CINCPAC FOR POLAD

REF: A. COMUSJAPAN 150804Z JUL 75
B. TOKYO 6425 DTG 160925Z MAY 75
C. STATE 107135 DTG 221915Z MAY 74
\$. NAHA 224 DTG 150913Z MAY 74
3. TOKYO 9779 DTG 210340Z JUL 75
*. COMUSJAPAN 230500Z JUL 75

1. WITH APPROACH OF TYPHOON SEASON, USFJ HAS AGAIN THIS YEAR
BEEN ASKED TO EXAMINE POSSIBILITY OF SAFE HAVEN AT KADENA AND
YOKOTA FOR APPROXIMATELY 14 B-52'S BASED AT ANDERSON AFB GUAM.
IT IS OUR UNDERSTANDING THAT ALTERNATIVE SAFE HAVENS IN THE
EVENT TYPHOON CONDITIONS REQUIRE EVACUATION OF AIRCRAFT FROM
GUAM DO NOT EXIST ELSEWHERE IN THEATER. SAFE HAVEN USE
CONFIDENTIAL

PAGE 02 STATE 176049

OF HAWAII REPORTEDLY UNACCEPTABLE TO AIR FORCE BECAUSE OF
DISTANCE, SPACE IN HAWAII, AND EFFECTS OF EVACUATION ON
CONTINUOUS MAINTENANCE OF B-52 MISSIONS. PRESENT MILITARY
PLANS CALL FOR KADENA TO BE THE PRIMARY WESTERN PACIFIC

B-52 SAFE HAVEN WITH YOKOTA AS A SECONDARY SAFE HAVEN ONLY TO BE USED AS A LAST RESORT. USE OF YOKOTA WOULD BE UNDER CONDITIONS OF EXTREME EMERGENCY SUCH AS A RUNWAY ACCIDENT AT KADENA OR SEVERE WEATHER CONDITIONS AT KADENA AND GUAM, MAKING IT IMPOSSIBLE TO LAND AT EITHER LOCATION.

2. EMBASSY HAS INDICATED TO USFJ THAT, AFTER EXAMINATION OF ALL OPTIONS AVAILABLE FOR B-52 SAFE HIFCREDLOE RECOMMEND THB GOJ BE APPROACHED THROUGH FOREIGN OFFICE ON PROSPECTIVE REQUIREMENT FOR ENTIRE TYPHOON SEASON. LAST TIME KADENA WAS USED FOR SAFE HAVEN PURPOSES FOR B-52'S WAS LATE OCTOBER 1972, ACCORDING TO FILES HERE. RECORD (REF C. SNEIDER TO LKAWARA) ALSO SHOWS THAT WE REAFFIRMED IN MAY 1974 FACT THAT U.S. MUST RETAIN UNRESTRICTED RIGHT TO CONTINGENCY USE OF KADENA FOR B-52 SAFE HAVEN PURPOSES. A NUMBER OF CIRCUMSTANCES HAVE CHANGED SINCE THEN AND GOJ PROBABLY WILL FEEL GENERAL CONSULTATIONS ARE CALLED FOR IN OUR MUTUAL INTEREST, RATHER THAN ROUTINE IMPLEMENTATION OF 1974 AND PREVIOUS INFORMAL UNDERSTANDINGS WITH AD HOC NOTIFICATION OF IMPENDING SAFE HAVEN ARRIVALS TWO OR THREE DAYS IN ADVANCE WHEN POSSIBLE.

3. CHANGED CIRCUMSTANCES INCLUDE ADVENT OF MIKI CABINET SINCE 1974 TYPHOON SEASON. MIKI GOVERNMENT HAS NOT DEVIATED FROM FUNDAMENTAL LONG-STANDING POLICY OF GOJ TO SUPPORT OUR PRESENCE IN JAPAN AND TO COOPERATE IN RESOLVING OUR BASE USE PROBLEMS. THIS GOVERNMENT, HOWEVER, HAS OPERATED FROM BASICALLY WEAK POLITICAL POSITION AND HAS FOUND IT NECESSARY TO REACT SENSITIVELY TO OPPOSITION AND PUBLIC PRESSURES ON U.S. BASE ISSUES. THIS REMAINS A REALITY, POSSIBLY INCREASINGLY IN COMING MONTHS.

4. THE MIKI GOVERNMENT WILL HAVE IN MIND SENSITIVITIES IN THE LOCAL SCENE HIGHLIGHTED BY COMING EVENTS: MIKI VISIT TO THE U.S., AUGUST 2-12; SECRETARY SCHLESINGER'S VISIT TO TOKYO, AUGUST 28-30; SPECIAL DIET SESSION, EARLY SEPTEMBER UNTIL AT LEAST END OF SEPTEMBER, EMPEROR'S VISIT TO U.S., OCTOBER 2-14; POSSIBILITY OF DISSOLUTION OF DIET, ELECTION CAMPAIGN AND CONFIDENTIAL

PAGE 03 STATE 176049

GENERAL ELECTIONS IN NOVEMBER-DECEMBER PERIOD.

5. FINALLY, RECENT EVENTS SURROUDNING OPENING OF EXPO 75 IN OKINAWA, INCLUDING AGITATION LED BY TERRORIST INCIDENTS, CONTINUATION OF EXPO AND FLOW OF VISITORS WITH INCREASED CIVIL AIR TRAFFIC TO OKINAWA THROUGH END OF 1975 AND UNCHANGED LOCAL ATTITUDES IN OKINAWA ABOUT BASE PRESENCE MUST BE CONSIDERED LIKELY TO SPARK NEGATIVE PUBLIC REACTION TO B-52 SAFE HAVEN OPERATION.

6. USE OF YOKOTA, NEARER TO TOKYO, IS LIKELY TO POSE SIMILAR BUT SEPARATE CONSIDERATIONS TO GOJ. THEY HAVE CONSISTENTLY RESISTED USE OF YOKOTA FOR SUCH OPERATIONS IN THE PAST BECAUSE

OF PROXIMITY TO POLITICAL CENTER AND URBANIZED ENVIRONMENT
KANTO PLAINS AREA.

7. ON POSITIVE SIDE OF SCALE, APPEARS TO US THAT FACT B-52'S
ARE NO LONGER ENGAGED IN COMBAT WILL TEND TO DIMINISH
POTENTIAL OF TROUBLE IN JAPANESE E ACTIONS. FURTHERMORE,
GREATLY REDUCED NUMBER OF B-52S REQUIRING SAFE HAVEN LOWERS
GENERAL VISIBILITY. FINALLY, THERE IS NO QUESTION ABOUT
TECHNICAL LEGALITY OF OUR USE OF BASES IN JAPAN FOR REQUIREMENTS
OF THIS KIND. TYPHOON EVACUATION NEEDS SHOULD BE LOOKED UPON
BY OUR ALLIES A EMERGENCY REQUIREMENTS.

8. RECOMMENDATIONS: (A) THAT DEPARTMENT DETERMINE WITH DOD
AND AF THAT THERE IS NO FEASIBLE ALTERNATIVE TO USING BASES
IN JAPAN; (B) THAT WE USE YOKOTA ONLY AS A LAST RESORT;
AND (C) THAT EMBASSY/USFJ BE INSTRUCTED TO APPROACH FOREIGN
OFFICE TO PRESENT USE OF KADENA/YOKOTA THROUGHOUT 1975 TYPHOON
SEASON, WITH ROUTINE NOTIFICATION TO GOJ IN ADVANCE OF EACH USE.
SHOESMITH
UNQUOTE
KISSINGER

CONFIDENTIAL

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 26 AUG 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: SAFEHAVEN, EMERGENCY EVACUATION, STORMS
Control Number: n/a
Copy: SINGLE
Draft Date: 25 JUL 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: ShawDG
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE176049
Document Source: ADS
Document Unique ID: 00
Drafter: PM/ISO:JSCOTT
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: D750258-1016
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t197507106/baaaaaggy.tel
Line Count: 132
Locator: TEXT ON-LINE, TEXT ON MICROFILM
Office: ORIGIN PM
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: ShawDG
Review Comment: n/a
Review Content Flags:
Review Date: 16 JUL 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <16 JUL 2003 by BoyleJA>; APPROVED <23 DEC 2003 by ShawDG>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: n/a
TAGS: MARR, JA, GQ, US
To: JCS
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006